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Message Text

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RSC-01 PRS-01 SP-03 USIA-15 TRSE-00 SAJ-01 ACDA-19

AEC-11 IO-14 SS-20 NSC-07 OMB-01 DRC-01 /144 W
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R 170845Z MAY 74
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TO SECSTATE WASHDC 5747
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INFO USCINCEUR
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E.O. 11652: GDS, 12-31-82
TAGS: PFOR, NATO
SUBJECT: MAY 16 NPG PERM REPS MEETING

REF: A. PO/74/52
B. NPG/WP(74)4
C. DPC/D(69)59
D. NPG WP(74)5
E.NPG/STUDY/45
F. PO/74/50
G. STATE 98323
H. NPG/D(74)2
I. NPG/D(74)1

SUMMARY. AT MAY 16 MEETING, NPG PERM REPS ENGAGED IN DISCUSSION OF REVISIONS TO THE DRAFT NPG REPORT FOR THE DPC ON A FUNCTION OF THE MILITARY COMMITTEE IN THE NUCLEAR CONSULTATION PROCESS PROPOSED BY THE CHAIRMAN, MC. ALL PERM REPS INDICATED SUPPORT FOR TEXT OF DRAFT NPG REPORT AS WRITTEN, WITH THE EXCEPTION OF GREECE, WHICH INDICATED IT COULD ACCEPT CHAIRMAN,
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MC'S AMENDMENT WITH ONE MODIFICATION. CHAIRMAN, MC CONTINUED TO SUPPORT HIS AMENDMENT. SYG LUNS AGREED TO CONTINUE DIALOGUE WITH CHAIRMAN, MC WITH VIEW TOWARD SEEKING MUTUAL AGREEMENT PRIOR TO BERGEN NPG MEETING. PERM REPS APPROVED PERM REPS

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REPORT AND DRAFT NPG REPORT FOR THE DPC ON WARSAW PACT STRATEGY
AND DOCTRINE FOR THE TACTICAL USE OF NUCLEAR WEAPONS. US REP
SET FORTH US POSITION ON DEFERRAL OF CONSIDERATION OF FURTHER
ILLUSTRATIVE STUDIES UNTIL THE FALL 1974 NPG MEETING.
NORWEGIAN REP PROPOSED HZAT MINISTERS SHOULD ENGAGE IN A GENERAL
AND POLITICALLY-ORIENTED DISCUSSION OF THE NUCLEAR ASPECTS OF
DETERRENCE AT THE BERGEN NPG MEETING. ITALY WILL OFFER AT THE
BERGEN NPG MEETING TO HOST THE FALL NPG MEETING IN ROME ON
7-8 NOVEMBER. PERM REP DISCUSSION OF US NUCLEAR DETERRENT
POLICY IS PROVIDED SEPTEL. END SUMMARY.

1. ACTG SYG (PANSA) OPENED DISCUSSION OF MILITARY COMMITTEE
FUNCTION IN THE NUCLEAR CONSULTATION PROCESS BY CALLING ON
CHAIRMAN, MC (ADMIRAL HILL-NORTON) TO ADDRESS HIS PROPOSED
REVISIONS (REF A) TO THE DRAFT NPG REPORT FOR THE DPC (REF B).
CHAIRMAN, MC SAID THAT PRIMARY IMPORTANCE OF DRAFT NPG REPORT FOR
DPC IS THAT IT SERVED TO BRIDGE GAP BETWEEN CONSULTATION GUIDE-
LINES (REF C), WHICH DOES NOT ADDRESS ROLE OF MC, AND MC 57/3,
WHICH IS VERY GENERAL ON THIS SUBJECT. HE SAID HE THOUGHT THE
DRAFT NPG REPORT WAS SOUND WITH EXCEPTION OF PARA 14, WHICH HIS
PROPOSED REVISIONS ADDRESSED. HE SAID HIS PROPOSED REVISIONS
AND THE VIEWS EXPRESSED IN HIS COVER LETTER FLOW DIRECTLY FROM
THE REPORT ON THIS SUBJECT PREPARED BY THE MILITARY (COMMITTEE
(REF. (I)), WITH WHICH HE FULLY AGREED. HE SAID IT WAS NOT THE
PURPOSE OF HIS AMENDMENT TO INTERPOSE THE MC BETWEEN THE MNC'S AND
POLITICAL AUTHORITIES, NOR OT CAUSE DELAY IN THE CONSULTATION
PROCESS, BUT RATHER TO BETTER ENABLE THE MC TO SERVE POLITICAL
AUTHORITIES. HE SAID THERE IS A WEALTH OF EXPERIENCE REPRESENTED
BY THE MEMBERS OF THE MC, AND THIS EXPERIENCE OUGHT TO BE HELPFUL.
FURTHER, HE SAID THAT REQUESTS OF DIFFERENT MNC'S MIGHT INTERACT
OR CONTRADICT EACH OTHER. HE THOUGHT THAT POLITICAL AUTHORITIES
COULD WANT SEPARATE MILITARY ADVICE IN SUCH A CASE. HE SAID HE
DID NOT BELIEVE MIL REPS SHOULD SIMPLY REPEAT VIEWS OF GOVERNMENTS.
AMBASSADORS WOULD PRESENT THOSE VIEWS IN THE COUNCIL/DPC.

2. BELGIAN REP(DE STAERCKE) SAID HE WAS ANXIOUS TO AVOID
DIVISION OF VIEWS BETWEEN THE MC AND POLITICAL AUTHORITIES.
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HE SAID THAT HE BELIEVED THAT CHAIRMAN, MC'S AMEND-
MENT MIGHT LEAD TO OVERLAP AND MIGHT MAKE CONSULTATION MACHINERY
MORE CUMBERSOME. HE SAID THAT THERE MIGHT BE A DANGER OF
DUPLICATION OF ACTIONS AND THAT IT IS VITAL TO AVOID CONFLICTING
VERSIONS OF GOVERNMENT VIEWS. HE SAID, THEREFORE, THAT HE
PREFERRED TEXT OF DRAFT REPORT AS WRITTEN.

3. NETHERLANDS REP (HARTOGH) SAID HIS AUTHORITIES HAD GIVEN CLOSE
ATTENTION TO SUBJECT, AND PREFERRED TEXT OF DRAFT REPORT AS
WRITTEN. HE SAID HE SHARED CONCERNS EXPRESSED BY BELGIAN REP.

4. GREEK REP (CHORAFAS) WONDERED WHETHER COMPROMISE MIGHT BE
POSSIBLE. HE SUGGESTED THAT IF THE THIRD SENTENCE OF THE

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CHAIRMAN, MC'S AMENDMENT WERE REVISED TO READ, "IN THIS CIRCUMSTANCE, THE MILITARY COMMITTEE, IF REQUESTED BY THE COUNCIL/DPC,....", THEN HE COULD ACCEPT THE AMENDMENT.

5. US REP (RUMSFELD) SAID HIS GOVERNMENT PREFERRED REF B AS WRITTEN. HE SAID HE FELT THE DRAFT NPG REPORT FOT THE DPC MORE ACCURATELY REFLECTS THE REAL SITUATION. HE NOTED THE LAST SENTENCE OF THE CHAIRMAN, MC'S AMENDMENT (REF A). HE SAID THAT HE HAD DIFFICULTY SEEING HOW THE COLLECTIVE MILITARY ADVICE OF THE MC WOULD ADD MUCH TO THE INFORMATION AVAILABLE IN CAPITALS UPON WHICH THE ULTIMATE POLITICAL DECISIONS WOULD BE BASED. HE SAID AS THE CONSULTATION PROCESS EVOLVED, MIL REPS WOULD BE CONSULTING WITH THEIR AMBASSADORS. HE SAID THE CHAIRMAN, MC WOULD BE PRESENT WITH THE COUNCIL/DPC AND COULD COMMENT ON ANY DIVERGENT VIEWS BETWEEN MNC'S.

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6. ITALIAN REP (CATALANO) SAID HE AGREED WITH BELGIUM AND THE U.S. HE SAID HE LIKED PARA 11 OF THE DRAFT NPG REPORT FOR THE DPC IN PARTICULAR, WHICH HE THOUGHT DESCRIBED THE ROLE OF THE MC VERY CLEARLY.

7. NORWEGIAN REP (BUSCH) SAID HIS AUTHORITIES FAVORED REF B AS WRITTEN.

8. CANADIAN REP (MENZIES) SAID HE WAS FIRST INTRODUCED TO PROBLEM OF ROLE OF MC DURING WINTEX 73 ARISING OUT OF THE STAGGERING OF MEETINGS OF THE MC AND DPC. HE SAID THAT AT ONE POINT, HE NEEDED HIS MIL REP'S ADVICE ON A RECOMMENDATION TO OTTAWA, BUT HIS MIL REP WAS TIELD UP IN AN MC MEETING. HE SAID THAT AT THE CRITICAL POINT IN ANY CRISIS, IT IS VERY IMPORTANT FOR ALL THOSE

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CONCERNED WITH DECISION MAKING ON A NATIONAL BASIS TO WORK CLOSELY TOGETHER. HE SAID HE WOULD ALWAYS CONSULT HIS MIL REP IN ADVISING OTTAWA. HE SAID HE THOUGHT THAT NATO WAS MOVING TOWARD SOME FURTHER REFINEMENT OF THE CONSULTATION PROCESS AND THAT PERHAPS IT MAY BE POSSIBLE TO RECONSIDER THE IDEAS SET FORTH BY THE CHAIRMAN, MC. FOR THE PRESENT, HOWEVER, HIS GOVERNMENT FAVORED THE DRAFT REPORT (REF B) AS WRITTEN.
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9. FRG REP (KRAPF) SUPPORTED TEXT DRAFT REPORT (REF B) AS WRITTEN. HE SAID HE SAW A POSSIBLE CONFLICT ARISING BETWEEN A COLLECTIVE VIEW OF THE MC, WHICH PRESUMABLY WOULD DEVELOP FROM NATIONAL VIEWS, AND THE EXPRESSION OF VIEWS OF GOVERNMENTS IN THE COUNCIL/DPC. HE SAID HE PREFERRED THE TEXT OF THE DRAFT REPORT BECAUSE IT GAVE MIL REPS THE OPPORTUNITY TO WORK THROUGH NATIONAL CHANNELS.

10. UK REP (PECK) SAID THAT WHILE HE HAD SOME SYMPATHY WITH WHAT CHAIRMAN, MC IS SEEKING, HE FELT HIS PROPOSED AMENDMENTS WERE NOT QUITE RIGHT. HE SAID HE FAVORED TEXT OF DRAFT REPORT (REF B) AS WRITTEN.

11. US REP (RUMSFELD) SAID THAT NUCLEAR CONSULTATION IS ONE OF THE MOST IMPORTANT SUBJECTS WITH WHICH WE DEAL IN THE ALLIANCE. IT IS ESSENTIAL THAT WE HAVE THE CLEAREST POSSIBLE UNDERSTANDING OF WHAT IT INVOLVES. THE OBJECTIVE OF THE TIMELY EXPRESSION OF VIEWS OF GOVERNMENTS ON PROPOSALS OR REQUESTS FOR USE OF NUCLEAR WEAPONS IS A CONTROL FEATURE OF THE CONSULTATION GUIDELINES. HE SAID THAT WE BELIEVE THAT THE DRAFT NPG REPORT FOR THE DPC TAKES APPROPRIATE ACCOUNT OF THIS FEATURE WHILE AT THE SAME TIME PROVIDING LATITUDE FOR USEFUL PARTICIPATION BY THE MC IN THE NUCLEAR CONSULTATION PROCESS. HIGHLIGHTING A COLLECTIVE ROLE FOR THE MC, AS IS SUGGESTED, WOULD RUN COUNTER TO A BASIC OBJECTIVE OF NUCLEAR CONSULTATION-THE EXPRESSION OF VIEWS OF INDIVIDUAL GOVERNMENTS. HE SAID THAT, FURTHER, SPEED AND CLARITY ARE ESSENTIAL IN NUCLEAR
CONSULTATION. ATTEMPTS TO DEVELOP A COLLECTIVE VIEW ON POSSIBLE USE OF NUCLEAR WEAPONS COULD IMPEDE THE PROCESS AND COULD OBSCURE THE VIEWS OF GOVERNMENTS. HE SAID THAT IT IS IMPORTANT TO REMEMBER THAT THE CONSULTATION PROCESS DOES NOT HAVE AS AN OBJECTIVE THE DEVELOPMENT OF A COLLECTIVE VIEW IN THE COUNCIL/DPC; IN OUR VIEW IT SHOULD NOT HAVE THAT OBJECTIVE IN THE MC.

12. CANADIAN REP (MENZIES) ASKED, FOR CLARIFICATION, WHETHER THIS MEANT THERE WOULD BE NO BENEFIT FROM EXCHANGE OF VIEWS IN COUNCIL/DPC IF THERE WERE DIFFERING VIEWS. IF THAT WERE THE CASE, HE SAID, GOVERNMENTS MAY AS WELL SEND VIEWS DIRECTLY TO CAPITALS.

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13. US REP (RUMSFELD) SAID THERE IS A GREAT DEAL OF HISTORY ON THAT SUBJECT WHICH IS A SENSITIVE ONE. ACCORDING TO THE CONSULTATION GUIDELINES, THE BASIC PRUPOSE OF NUCLEAR CONSULTATION IS THE EXPRESSION OF VIEWS OF GOVERNMENTS. HEARING THE VIEWS OF OTHERS IN THE DPC WOULD BE USEFUL AND WOULD HAVE A BENEFIT. IT WOULD BE LESS DESIRABLE ONLY TO HAVE MULTIPLE BILATERALS.

14. CHAIRMAN, MC (ADM HILL-NORTON) SUID HE LISTENED WITH KEEN INTERST AND ATTENTION TO THE VIEWS OF AMBASSADORS. HE SAID HE REMAINED OF THE VIEW THAT THERE IS MISUNDERSTANDING OF THE PURPOSE OF HIS AMENDMENT. HE SAID HE BELIEVED THAT PARA 14 OF THE NPG REPORT AS DRAFTED WOULD LEAD TO CONFUSION. HE SAID, FOR EXAMPLE, TTHAT IN HIS VIEW THE LAST TWO SENTENCES OF PARA 14 CONTRADICTED EACH OTHER. HE SAID THAT HE WOULD HAVE TO REQUEST CLARIFICATION IF THE NDAC AND DPC ENDORSED THE REPORT. HE SAID HE LIKED THE RECOMMENDATION OF THE GREEK AMBASSADOR, AND HE ALSO THOUGHT THAT IF THE LAST SENTENCE OF PARA 14 WERE REMOVED, IT WOULD HELP.

15. ACTG SYG (PANSA) SAID THAT IT MIGHT BE POSSIBLE TO TRY TO REACH A COMPROMISE AFTER THE PERM REPS MEETING. BELGIAN REP (DE STAERCKE) AGREED AND SAID HE THOUGHT THE DISCUSSION WAS AN INDICATION OF THE IMPORTANCE OF THE SUBJECT. ACTG SYG (PANSA) SAID THAT PERM REPS COULD MEET AGAIN BUT TIME IS SHORT BEFORE THE BERGEN NPG MEETING. HE SAID THE SECRETARY GENERAL WOULD SEEK TO DEVELOP CLARIFICATION AFTER THE PERM REPS MEETING.

16. PERM REPS APPROVED REF D, DRAFT PERM REPS REPORT AND DRAFT NPG REPORT FOR THE DPC ON WARSAW PACT STRATEGY AND DOCTRINE FOR TACTICAL USE OF NUCLEAR WEAPONS. US REP (RUMSFELD) SAID WE ANTICIPATE THAT SECRETARY SCHLESINGER WILL COMMENT ON THE NPG STUDY (REF E) AT THE BERGEN NPG MEETING.

17. CHAIRMAN, MC SAID HE THOUGHT NPG STUDY WAS EXCELLENT, BUT MUST BE SEEN AS A COMPANION PIECE TO THE OFFICIAL NATO ASSESSMENTS CONTAINED IN MC 161/74.

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18. SYG LUNS INVITED COMMENTS ON HIS PO ON FUTURE WORK OF THE NPG (REF F), AND IN PARTICULAR SUGGESTIONS FOR POSSIBLE SUBJECTS FOR FURTHER ILLUSTRATIVE STUDIES. CHAIRMAN, MC (ADM HILL-NORTON) SIAD THAT ILLUSTRATIVE STUDIES TAKE A LOT OF TIME AND EFFORT TO PREPARE. WHILE NMA'S WILL PRODUCE STUDIES IF REQUESTED, THEY WOULD LIKE COUNTRIES TO BE MORE PRECISE ABOUT WHAT THEY WANT ILLUSTRATED. ADMIRAL HILL-,NORTON ALSO SAID HE THOUGHT NATO SHOULD " HAVE ANOTHER GO AT ADM'S" AND SAID THAT THE RIGHT PHRASE TO USE IN REFERENCE TO THESE WEAPONS IN SED'S, " SPECIAL EXCAVATING DEVICES."

19. US REP (RUMSFELD), DRAWAING ON GUIDANCE IN REF G, SAID HIS GOVERNMENT FAVORED DEFERRING CONSIDERATION OF TASKING FOR FURTHER ILLUSTRATIVE STUDIES UNTIL THE FALL 1974 NPG MINISTERIAL MEETING. UK REP AGREED.

20. UK AND CANADIAN REPS PUT IN A PITCH FOR EARLY INITIATIONOF THE STUDY OF COMMUNICATING NATO'S INTENTIONS. CANADIAN REP SAID THAT PERHAPS SECRETARY SCHLESINGER WOULD ADDRESS THIS SUBJECT AT THE BERGEN MEETING.

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21. NORWEGIAN REP (BUSCH) CALLED ATTENTION TO PARA 10 OF SYG LUNS' PO ON FUTURE WORK (REF F) WHICH DISCUSSES THE SUBJECT OF A CONCEPTUAL ANALYSIS OF THE NUCLEAR ASPECTS OF DETERRENCE. HE AGREED THAT NEW EXPERTS ANALYSIS OF THIS SUBJECT WAS NOT REQUIRED, AS AGREED BY PERM REPS (REF H). BUT, HE SAID IT WOULD BE DESI-RABLE TO INDUCE NPG MINISTERS TO ENGAGE IN A MORE GENERAL AND POLITICALLY-ORIENTED DISCUSSION OF THE NUCLEAR ASPECTS OF DETERRENCE. HE SUGGESTED THAT IT MIGHT BE USEFUL TO TRY TO HAVE AN ORAL OR WRITTEN STATEMENT FOR THE BERGEN NPG MEETING OUTLINING THE MAJOR RELEVANT FACTORS BEARING ON SUCH A DISCUSSION. SYG LUNS SUGGESTED THAT PERHAPS AN AGENDA ITEM CALLED "GENERAL DISCUSSION" SHOULD BE PLACED ON MINISTERIAL AGENDAS TO PROVIDE FOR SUCH DISCUSSION. SEVERAL PERM REPS NOTED THAT SUCH GENERAL DISCUSSION OFTEN ARISES FOLLOWING THE SEC DEF BRIEFING ON THE STRATEGIC BALANCE. NORWEGIAN REP SAID HIS MAIN POINT WAS THAT HE WANTED TO SECURE THE OPPORTUNITY FOR MINISTERS TO ENGAGE IN A MORE GENERAL DISCUSSION OF NUCLEAR ASPECTS OF DETERRENCE, RATHER THAN ONLY DISCUSS RELATIVELY TECHNICAL STUDIES.

2. ITALIAN REP (CATALANO) SAID THAT AT BERGEN, HIS MINISTER

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WILL OFFER TO HOST THE FALL NPG MEETING IN ROME ON 7-8 NOVEMBER.
RUMSFELD

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Message Attributes

Automatic Decaptioning: X
Capture Date: 11 JUN 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 17 MAY 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974ATO02719
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS, 12-31-82
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740587/abbryuyw.tel
Line Count: 328
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A. PO/74/52 B. NPG/WP(74)4 C. DPC/D(69)59 D. NPG WP(74)5 E.NPG/STUDY/45 F. PO/74/50
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 09 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 APR 2002 by shawdg>; APPROVED <25 JUL 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MAY 16 NPG PERM REPS MEETING
TAGS: PFOR, NATO
To: STATE
SECDEF INFO USCINCEUR
USNMR SHAPE
USLOSACLANT
CINCLANT
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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